### II. International Monetary Study II for KUINEP

Chinese RMB -renminbi, yuan, 人民幣、元

the only major Asian currency that stayed out of the Asian monetary crisis

April-July 2004

# 1. Foreign exchange control system and convertibility of the renminbi (外国為替管理制度と人民元の交換性)

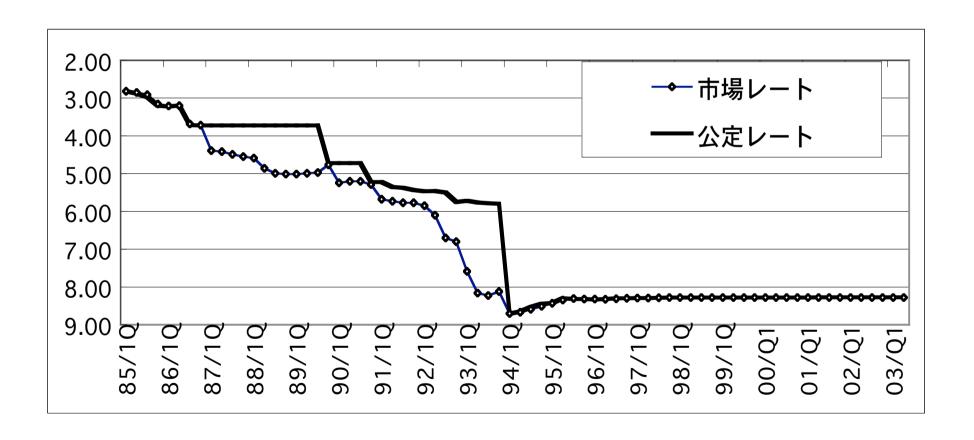
- (1) Dual exchange rate system until end 1993 (二重為替相場制): coexistence of official rate (fixed rate at 1 US\$=5.7 RMB) and market rate (floating rate)
  →Figure 4.1
- (2) Jan. 1994: Unification of dual exchange rates and reform of the foreign exchange control system
  →the managed floating exchange rate system (単一の管理変動相場制)

### Definition of 'foreign exchange'\_\_\_\_\_ by\_American Heritage® Dictionary

- 1. Negotiable bills drawn in one country to be paid in another country.
- 2. Transaction of international monetary business, as between governments or businesses of different countries.

#### Changes in RMB rate 人民元相場の推移

(market rate in dotted line and official rate: source BTM)



- (3) Dec. 1996: China moved to IMF Article 8 nation from Article 14 nation →no restriction on current account transactions (capital account transactions may be regulated) 経常取引の規制不可 (資本取引規制は可) RMB gains prima facie convertibility in current account transactions, but in reality...
- (4) July 1997: Outbreak of the Asian monetary crisis!

  China managed not to be affected directly by the crisis due to its strict foreign exchange control system.
- (5) Dec. 2001: China joined WTO.

  RMB gains current account convertibility in the real sense of the term.

# Relations between IMF agreement and GATT (WTO agreement) regarding currency convertibility

### During Bretton Woods era (1945~1971)

- IMF§14 + GATT§12 restrictions on current a/c transaction allowed in finance and trade
- IMF§8 + GATT§11 free current a/c transactions in both area
- →Currency gains current a/c convertibility!

#### **Today**

- There is no direct linkage between IMF and WTO agreements.
- When China became IMF§8 nation, it was not a member of GATT (WTO).
- Now China is a WTO member, RMB gains current a/c convertibility.

#### What is currency convertibility (通貨の交換性) ?

- (1) Convertibility in current account transactions (限定的交換性): Chinese RMB, Korean won, Thai bahts...
- (2) Full convertibility (完全な交換性): The currency is freely traded at a single exchange rate in international markets, such as US dollar, euro, yen, Hong Kong dollar, Australian dollar and other international currencies.
- (3) The ultimate goal of the Chinese foreign exchange policy is to realize full convertibility of the RMB in future.

# 2. Features of China's balance of payments (中国の国際収支の特徴)

- (1) Double surpluses of current a/c and capital a/c. (nota bene: in 1980s China's current a/c was in deficit, which was covered by capital a/c surplus.) 双子の黒字
- (2) FDI as a main driving force of export expansion対 内外国直接投資が輸出増大に寄与
- (3) High share of processing trade (委託加工貿易): 55.3% in 2001, and foreign funded enterprises (外資系企業) 50.1% in export
- (4) Problem of capital flight/inflow (資本逃避・流入)

#### China's Balance of Payments

|                                   |                                | 94          | 95          | 96                  | 97                  | 98                            | 99                   | 2000                 | 2001                | 2002  |
|-----------------------------------|--------------------------------|-------------|-------------|---------------------|---------------------|-------------------------------|----------------------|----------------------|---------------------|-------|
| 経常収支current a/c                   |                                | 69          | 16          | 72                  | 297                 | 293                           | 157                  | 205                  | 174                 |       |
|                                   | 貿易収支trade                      | 73          | 181         | 195                 | 404                 | 466                           | 362                  | 345                  | 340                 |       |
|                                   | 輸出<br>export                   | 1,026       | 1,281       | 1,511<br>(1.5)      | 1,827<br>(20.9)     | 1,835<br>(0.5)                | 1,947<br>(6.1)       | 2,491<br>(27.9)      | 2,662<br>(6.8)      |       |
|                                   | 輸入<br>import                   | ▲ 953       | ▲1101       | <b>▲</b> 1315 (5.1) | <b>▲</b> 1424 (2.5) | <b>▲</b> 1369 ( <b>▲</b> 3.9) | <b>▲</b> 1585 (15.8) | <b>▲</b> 2147 (35.5) | <b>▲</b> 2322 (8.2) |       |
|                                   | サービス収支services                 | 3           | <b>▲</b> 61 | <b>1</b> 20         | ▲ 57                | <b>▲</b> 49                   | <b>▲</b> 75          | <b>▲</b> 56          | <b>▲</b> 59         |       |
|                                   | 所得収支income                     | ▲ 10        | ▲ 118       | <b>▲</b> 124        | <b>▲</b> 159        | <b>▲</b> 166                  | ▲180                 | ▲147                 | ▲192                |       |
| 資本収支capital a/c                   |                                | 326         | 387         | 400                 | 230                 | <b>▲</b> 63                   | 76                   | 19                   | 348                 |       |
|                                   | 直接投資資産FDI                      | ▲ 20        | ▲ 20        | ▲ 21                | <b>1</b> 26         | <b>▲</b> 26                   | ▲18                  | <b>▲</b> 9           | <b>▲</b> 69         |       |
|                                   | 負債                             | 338         | 358         | 402                 | 442                 | 438                           | 388                  | 384                  | 442                 |       |
|                                   | 証券投資資産<br>portfolio investment | <b>4</b>    | 1           | <b>A</b> 6          | ▲ 9                 | ▲38                           | ▲105                 | ▲113                 | ▲206                |       |
|                                   | 負債                             | 39          | 7           | 24                  | 77                  | 1                             | <b>▲</b> 7           | 73                   | 12                  |       |
|                                   | その他投資資産<br>other investment    | <b>1</b> 2  | ▲ 11        | ▲ 11                | ▲ 339               | ▲350                          | ▲244                 | <b>▲</b> 435         | 208                 |       |
|                                   | 負債                             | <b>1</b> 5  | 51          | 13                  | 84                  | <b>▲</b> 86                   | 63                   | 123                  | ▲39                 |       |
| 誤差脱漏error & omission              |                                | <b>4</b> 91 | <b>1</b> 78 | <b>1</b> 155        | <b>1</b> 70         | <b>▲</b> 166                  | <b>▲</b> 148         | ▲119                 | <b>▲</b> 49         |       |
| 外貨準備増減foreign reserve<br>movement |                                | ▲ 305       | ▲ 225       | ▲ 317               | ▲ 357               | ▲64                           | ▲85                  | ▲105                 | <b>▲</b> 473        |       |
|                                   | (参考)                           |             |             |                     |                     |                               |                      |                      |                     |       |
| 外貨準備高(年末)foreign reserve          |                                | 516         | 736         | 1,050               | 1,400               | 1,450                         | 1,547                | 1,656                | 2,122               | 2,864 |

(出所: 中国国家外貨管理局など)

### WTO accession and balance of payments 中国のWTO加盟と国際収支

• Expected trend of BP after WTO membership事前の予想:

Current account surplus will drop by smaller trade surplus and larger service and income account deficits.

Inward FDI will increase in capital account (risk factor is a possible surge of capital flight).

• BP of 2002

Trade surplus US\$442 bio

Inward FDI (commitment) US\$82.8 bio (+19.6 %)

Inward FDI (disbursement) US\$52.7 bio (+12.6 %)

• BP of 2003

Trade surplus US\$25.5 bio (\*customs basis)

Inward FDI (disbursement) US\$ 53.5 bio

# 3. Current Issues in Financial Sector 金融部門の問題

- (1) Bad assets & risk management of state owned banks 4大国有銀行の不良債権とリスク管理
  - Problems:
    - (a) low profitability 低い利益率
    - (b) Bad Assets (NPL: non-performing loans) ratio of ca. 20.3% (official figure, end 2003), in reality 40% (S&P estimate) 高い不良債権比率
    - © poor risk management system and corporate governance リスク管理体制の不備
  - Solution to bad assets problems depends greatly on the fate of SOE (state owned enterprises) reform

国有企業改革が問題解決の決め手

#### (2) Short-term money market 短期資金市場

| Unit: RMB100 mio                                |            | 1998  | 1999  | 2000   | 2001   | 2002    |  |
|---|------------|-------|-------|--------|--------|---------|--|
| Annual turnover of interbank money transactions |            | 2,031 | 7,339 | 22,540 | 48,215 | 113,989 |  |
|   | Call loans | 989   | 3,292 | 6,728  | 8,082  | 12,102  |  |
|   | Repos      | 1,042 | 4,047 | 15,782 | 40,133 | 101,885 |  |

(出所: 中国金融年鑑など)

- Aversion of credit risks of market participants
   信用リスクを警戒
  - Small size of money market 市場規模が小さい
- ・There is no "market interest rate" like Libor. 指標金利がない

#### (3) Foreign exchange market 外国為替市場

| Unit:US\$100<br>mio   | 94  | 95  | 96  | 97  | 98  | 99  | 2000 | 01  | 02  | 03    |
|-----------------------|-----|-----|-----|-----|-----|-----|------|-----|-----|-------|
| Annual forex turnover | 408 | 720 | 628 | 697 | 520 | 315 | 422  | 750 | 972 | 1,511 |

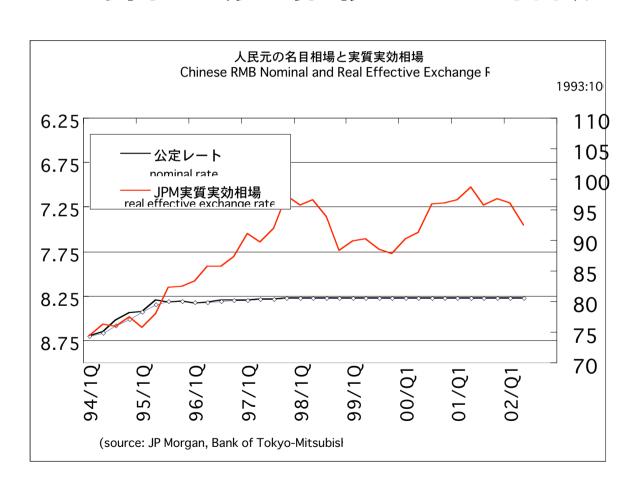
(出所: 柯隆 「中国のWTO加盟と外国為替の自由化」, 『国際金融』1085号)

- •Small, stagnant and inactive market 小規模かつ低迷
- •Only spot transactions (no forwards or derivatives for risk hedging) 直物為替に限定(先物為替なし)
- •Background of underdevelopment 市場未発達の」背景
  - (a) rigid market mechanism (no direct dealing among participating banks)
  - (b) PBC (People's Bank of China) supervision
  - © strict capital account control
  - (d) poor function of short-term money market

### (4) Monetary policy of the People's Bank of China 中国人民銀行の金融政策

- From direct control (the regulation of total loan volume) to indirect financial control, but still half way under current full regulation of loan/deposit interest rates 直接規制から間接規制へ移行中
- Open market operations 公開市場政策: an important policy instrument to control money supply
- Official discount rate公定步合: only nominal
- Minimum reserve requirement準備預金制度: the balance twice as much as legal requirement (flight to quality)
- Importance of "window-addressing"窓口指導

## 4. Features of RMB exchange rate movement 為替相場の推移とその特徴



### (1) Appreciation period of the RMB's exchange rate (1994-1997) 人民元相場の上昇期

- Nominal rate: US\$1=RMB8.70 (Dec.1993)→8.28 (1997)
- Favorable balance of payments of twin surpluses双子の黒字
- Favorable overseas economic environments (US "New Economy," high growth in East Asia) 海外市場拡大
- Expansion of export industries thanks to FFE (foreign funded enterprises)輸出産業の拡大
- China's high GDP growth rate (1994: 12.6%, 95: 10.5%, 96: 9.6%, 97: 8.8%) 経済の高成長

- (2) De facto fixed exchange rate period (1997-today)事実上の固定相場の時期
- ① Unfavorable BP development (1997-2000)
- Nominal rate: US\$1=RMB8.28-8.27
- Decline of capital account surplus, especially by capital flight資本逃避
- Negative impact of the Asian crisis on neighboring economiesアジア危機の影響
- Slow down of China's GDP growth rate and its support by fiscal deficits (1998: 7.8%, 99: 7.1%, 00: 8.0%, 01: 7.3%) 経済成長鈍化
- Priority on economic and social stability due to three major reforms and the rise of unemployment rate安定優先
- ② Strong growth of BP surplus (2001-2003)
- Return of high growth (GDP 02: 8.0%. 03: 9.1%)

- (3) Pros and cons of fixed and floating rate regime for China 固定相場と変動相場の長短
- Fixed exchange rate regime
  - Advantage: stability and predictability (China's trade dependency ratio 50%) 相場の安定と予測性
  - Disadvantage: fixed rate level not necessarily an equilibrium, capital a/c restriction, 適切な水準とは限らない、資本取引規制
- Managed floating exchange rate regime
  - Advantage: smooth adjustment to BP trend, gradual capital a/c liberalization, promotion of economic competitiveness 国際収支動向を反映
  - Disadvantage: instability (volatility and misalignment), risk of sudden capital in-and outflow 不安定 18

- (4) Pressure for RMB's revaluation 人民元切り上げ圧力
  - Despite the official explanation of "managed floating exchange rate system, the rate of RMB has been "fixed" at US\$1=RMB8.28. 事実上の固定相場制
  - ・The issue of RMB revaluation (人民元の切上げ) and a more flexible fluctuation band (変動幅の弾力化) (nota bene: in 1997-99 the market rumored about RMB devaluation (切下げ) due to deteriorating balance of payments.)
  - Chinese government is reluctant to RMB revaluation or widening of the fluctuation band in order to maintain the export drive that sustains GDP growth.→Stability

### 5. Future Prospects 今後の展望

- (1) Alternatives of exchange rate regimes 為替相場制度の選択肢
- Dilemma of stability versus change 安定と改革のディレンマ
  - ---Domestic factor (国内要因 rise of jobless rate) demands stability.
  - --External factor (対外要因 increase of export and FDI) demands exchange rate flexibility and revaluation of RMB.
- When and how the RMB's fluctuation band will be made wider? いつ、どのように変動幅を拡げるか

Prerequisites: a well-functioning forex market and offer of risk hedge instruments

### (2) The outlook for RMB's full convertibility 目標は完全な交換性

- To realize the full convertibility of RMB, China needs to liberalize capital account transactions, but... 交換性実現には資本自由化が必要だが・・・
- Lesson from the Asian monetary crisis: Unprepared capital account liberalization could be disastrous.
- Necessary conditions 必要条件: (a) well-functioning macro-economic policy, (b) market economy with price mechanism and © strong financial system
- China will need time and efforts, but should keep endeavoring for full convertibility. なお時間を要す。